	FY 2005	FY 2006	BC Analyst: Amy St FY 2007
	Actual	Estimate	Approved
			* * * · · · · · · · · · · · · · · · · ·
SPECIAL LINE ITEMS			
Operating State Aid			
Cochise	6,232,700	7,828,500	8,349,000
Coconino	3,025,000	3,147,700	3,322,500
Gila	0	274,600	294,800
Graham	5,252,400	5,370,400	5,370,400
Maricopa	51,290,500	54,863,300	57,528,300
Mohave	3,710,000	3,710,000	4,196,900
Navajo	4,412,300	4,412,300	4,412,300
Pima	19,593,500	19,593,500	19,593,500
Pinal	5,659,100	5,915,800	6,014,700
Yavapai	4,724,500	4,738,700	4,738,700
Yuma/La Paz	5,447,800	5,447,800	5,657,200
Subtotal - Operating State Aid	109,347,800	115,302,600	119,478,300
Capital Outlay State Aid	102,547,000	113,302,000	117,470,500
Cochise	912,200	965,600	1,052,300
Coconino	355,700	383,000	421,300
Gila	0	61,100	65,500
Graham	509,500	535,700	525,800
Maricopa	10,372,200	10,977,900	11,421,900
Mohave	492,000	491,000	597,500
		576,900	
Navajo	586,300 3,297,800		568,900
Pima		3,268,000	3,262,900
Pinal Vi	711,100	768,200	3,789,800 ^{1/}
Yavapai	683,800	686,900	678,500
Yuma/La Paz	866,500	865,400	911,200
Subtotal - Capital Outlay State Aid	18,787,100	19,579,700	23,295,600
Equalization Aid			
Cochise	3,151,300	3,441,800	3,857,400
Graham	9,588,000	10,417,100	11,504,000
Navajo	2,134,800	2,735,700	3,373,200
Yuma/La Paz	606,000	848,800	1,278,100
Subtotal - Equalization Aid	15,480,100	17,443,400	20,012,700
Tribal Community Colleges	1,750,000	1,750,000	$1,750,000^{2/}$
Gila Provisional Community College	325,000	0	0
Rural County Reimbursement	2,049,000	0	0
Rural County Reimbursement Subsidy	0	0	$1,000,000^{3/}$
AGENCY TOTAL	147,739,000	154,075,700	165,536,6004/
		. ,	· ·
FUND SOURCES			
General Fund	147,739,000	154,075,700	165,536,600
SUBTOTAL - Appropriated Funds	147,739,000	154,075,700	165,536,600
Other Non-Appropriated Funds	14,514,700	17,269,400	18,384,400
TOTAL - ALL SOURCES	162,253,700	171,345,100	183,921,000
IUIAL - ALL SUUKCES	102,233,700	1/1,343,100	103,921,000

Of the \$3,789,800 Pinal Community College receives in capital outlay state aid, \$2,000,000 shall be used for construction of a regional law enforcement

officers training center and \$1,000,000 shall be used for a firefighters training facility at Central Arizona College. (General Appropriation Act footnote)

A.R.S. § 42-5031.01 directs the State Treasurer to annually transmit to the tribal colleges up to \$1,750,000 in Transaction Privilege Tax revenues collected from sources located on Indian reservations.

Laws 2006, Chapter 350 appropriation of \$1,000,000.

General Appropriation Act funds are appropriated as district-by-district Special Line Items.

AGENCY DESCRIPTION — The Arizona community college system is comprised of 10 college districts and 1 provisional district. Arizona's community colleges provide programs and training in the arts, sciences and humanities, and vocational education leading to an Associates degree, Certificate of Completion, or transfer to a Baccalaureate degree-granting college or university.

PERFORMANCE MEASURES	FY 2003 Actual	FY 2004 Actual	FY 2005 Actual	FY 2007 Approved
% of students who transfer to Arizona public universities without loss of credits Comments: The community colleges did not submit in	NA formation for this	NA s measure.	NA	96
 No. of applied Baccalaureate programs collaboratively developed with universities Comments: The community colleges did not submit in 	NA Iformation for this	NA s measure.	NA	8

Special Line Items

Operating State Aid

The budget provides \$119,478,300 from the General Fund for Operating State Aid in FY 2007.

The budget provides an increase of \$4,175,700 from the General Fund in FY 2007 to fully fund the statutory formula for Operating State Aid.

These Special Line Items provide each community college district with funds for continuing operating and maintenance expenses pursuant to A.R.S. § 15-1466.

The Operating State Aid formula adjusts state aid in an amount that reflects only growth in the full-time student equivalent (FTSE) enrollment count. This enrollment adjustment is calculated by multiplying the increase in the most recent year's actual FTSE for each district by the average state aid per FTSE appropriated in the current fiscal year. (For FY 2007, the last actual FTSE data was from FY 2005.) The formula "holds harmless" districts with declining FTSE enrollment, as the formula does not adjust state aid downward for these districts. Audited enrollment is 120,064 FTSE and grew by 4,191 FTSE, or 3.6%. (See Table 1 for additional FTSE information.)

Table 1					
Community College Enrollment					
	FY 2004	FY 2005	Percentage		
District	FTSE	FTSE	Change		
Cochise	6,035	6,577	9.0%		
Coconino	1,824	2,006	10.0%		
Gila	291	312	7.2%		
Graham	2,551	2,504	(1.8%)		
Maricopa	68,612	71,387	4.0%		
Mohave	2,338	2,845	21.7%		
Navajo	2,747	2,709	(1.4%)		
Pima	20,425	20,393	(0.2%)		
Pinal	3,658	3,761	2.8%		
Yavapai	3,271	3,231	(1.2%)		
Yuma/La Paz	4,121	4,339	5.3%		
Total	115,873	120,064	3.6%		

Capital Outlay State Aid

The budget provides \$23,295,600 from the General Fund for Capital Outlay State Aid in FY 2007. These Special Line Items provide the community college districts with funds for capital land, building, and equipment needs pursuant to A.R.S. § 15-1464. The budget includes the following adjustments:

Formula Increase

The budget provides an increase of \$715,900 from the General Fund in FY 2007 to fully fund the statutory formula for Capital Outlay State Aid.

The Capital Outlay State Aid formula provides per capita funding to districts based on the district's size and the most recent year's actual audited FTSE. The statutory formula provides \$210 per FTSE for districts with 5,000 or less FTSE or \$160 per FTSE for districts with greater than 5,000 FTSE.

Law Officer and Firefighting Training Facility

The budget provides a one-time increase of \$3,000,000 from the General Fund in FY 2007 for construction of a regional law enforcement officers training center and a firefighting training facility at Central Arizona College in Pinal County.

Equalization Aid

The budget provides \$20,012,700 from the General Fund for Equalization Aid in FY 2007.

The budget provides an increase of \$2,569,300 from the General Fund in FY 2007 to fully fund the statutory formula for Equalization Aid.

These Special Line Items provide additional state aid to qualifying community college districts whose tax base is insufficient to provide adequate funding for continuing operations and maintenance pursuant to A.R.S. § 15-1468.

Equalization Aid is paid to community college districts with property tax bases that are less than the minimum assessed value specified in A.R.S. § 15-1402. Under the Equalization Aid formula, the minimum assessed valuation is increased by the average growth in actual assessed

valuation for the 2 most recent years for all rural districts with populations of less than 500,000 persons. For the FY 2007 Equalization Aid formula calculation, the minimum assessed valuation increased 9.74% to \$946,293,300. (See Table 2 for the calculation of the growth rate.)

Table 2 Equalization Growth Factor 2004-2005				
	TY 2004	TY 2005	TY 2004-2005	
District	Primary AV	Primary AV	% Growth	
Cochise	\$ 611,079,600	\$ 664,734,700	8.78%	
Coconino	1,174,117,300	1,263,779,800	7.64%	
Graham	101,932,700	106,584,900	4.56%	
Mohave	1,251,920,200	1,371,598,500	9.56%	
Navajo	644,595,300	683,934,100	6.10%	
Pinal	1,061,149,000	1,212,971,500	14.31%	
Yavapai	1,676,029,500	1,877,847,400	12.04%	
Yuma/LaPaz	800,351,600	853,002,600	6.58%	
Total	\$7,321,175,200	\$8,034,453,600	9.74%	

Equalization Aid is paid out based on the difference between minimum assessed valuation and the most recent actual assessed valuation for the district. Equalization Aid is calculated at the lesser of \$1.37 per \$100 of the district's assessed valuation or the district's levy rate.

Tribal Community Colleges

The budget provides \$1,750,000 from the General Fund for Tribal Community Colleges in FY 2007. This amount is unchanged from FY 2006.

The Tribal Community Colleges Special Line Item provides tribal community colleges with funding for maintenance, renewal, and capital expenses. Pursuant to A.R.S. § 42-5031.01, the State Treasurer shall annually transmit to the colleges a total of up to \$1,750,000 in Transaction Privilege Tax revenues collected from sources located on Indian reservations. Diné College is currently the only college eligible to receive funds, and therefore, receives all available funding. Given the language of A.R.S. § 42-5031.01, these monies do not appear in the General Appropriation Act.

Gila Provisional Community College

The Gila Provisional Community College Special Line Item was created to provide Gila with one-time funding in FY 2005. Since Gila began to receive Operating State Aid and Capital Outlay State Aid in FY 2006, Gila's funding no longer appears in this Special Line Item, and was instead transferred to the Operating State Aid and Capital Outlay State Aid Special Line Items.

The statutory formulas for Operating State Aid and Capital Outlay State Aid fund provisional districts in the same manner as regular districts. Funding is based on the most recent year's actual FTSE. Provisional districts are not eligible to receive Equalization Aid.

A county may form a provisional community college district if the county does not meet the minimum assessed valuation and population requirements necessary to form a community college district pursuant to A.R.S. § 15-1402. Gila qualifies because its \$387,715,700 assessed valuation falls below the \$946,293,300 minimum valuation. Some community college districts also fall below the minimum valuation requirement; however, those districts have been grandfathered in as community college districts.

Voters must approve the formation of a provisional district and a primary property tax rate to fund the operations of the district. Provisional districts have the same powers and duties as existing districts, except that provisional districts must contract with existing districts to award degrees.

Rural County Reimbursement

The Rural County Reimbursement Special Line Item reimburses community college districts for students enrolled from counties that are not a part of an established community college district. The appropriation is funded from the General Fund. Pursuant to A.R.S. § 15-1469.01, the FY 2005 expenditure of \$2,049,000 was offset by a corresponding reduction in the counties' sales tax apportionment. The payments made on behalf of the counties are not included in county expenditure limits established in the Arizona Constitution. The FY 2006 and FY 2007 dollar amounts are not yet known. Given the language of A.R.S. § 15-1469.01, these monies do not appear in the General Appropriation Act.

Rural County Reimbursement Subsidy

The State Government Budget Reconciliation Bill (Laws 2006, Chapter 350) provides \$1,000,000 from the General Fund in FY 2007 for a one-time Rural County Reimbursement Subsidy to partially offset the cost to counties that are not part of an established community college district. The funding is appropriated to the Treasurer, and distributed to Apache, Greenlee, and Santa Cruz counties. Of the total \$1,000,000 appropriation, Apache will receive \$466,000, Greenlee \$382,800, and Santa Cruz \$151,200.

Additional Legislation

Gila Provisional Community College Payback

The Higher Education Budget Reconciliation Bill (BRB) (Laws 2006, Chapter 352) requires that, of the amount appropriated for Operating State Aid to Gila Provisional Community College District from FY 2007 to FY 2012, the district shall annually pay \$72,364 to the Treasurer. Gila Provisional Community College had been receiving Proposition 301 workforce development monies in error. The State Treasurer shall deposit the annual amount into the Classroom Site Fund.

Credit/Non-Credit Courses

The Higher Education BRB also requires new reporting by the community colleges on credit and non-credit courses. This includes the following:

- A description of all credit and non-credit courses, including: title, tuition and fees, as well as the percentage of students achieving the credits for the course:
- 2. Enrollment headcounts for all credit and non-credit courses, as well as the FTSE for each credit course from the past 3 years;
- 3. All new courses not offered in the previous year, and courses not offered for credit in the past 3 years; and
- An explanation of the statutory qualifications used by a community college to determine whether a course will be offered for credit.

Levy Limitation

The Tax Relief Omnibus Bill (Laws 2006, Chapter 354) requires municipalities, counties and community college districts to set their Tax Year (TY) 2006 primary property levies at the lesser of:

- Their constitutional levy limit;
- Their actual TY 2005 primary property tax levy, plus 2% inflation factor, and any additional revenues collected from new construction.

Currently, community college districts are allowed to increase their primary property tax levy each year by 2%, plus any additional revenues collected from new construction. Even if a district does not levy at the maximum 2% in 1 year, it retains any unused capacity in future years. Chapter 354 restricts the amount that a community college district could increase its levy in TY 2006 to 2% plus new construction over its actual TY 2005 levy as provided for in its adopted budget, rather than making the adjustment based on its TY 2005 statutory levy limit amount. While Chapter 354 would have a one-time impact on community college district TY 2006 levies, it would not permanently affect levying capacity.

Ballot initiative HCR 2056, if approved by the voters, would rebase county, city, town or community college district levy limits to the TY 2005 levy amount.

Currently, districts accrue unused levy capacity. This initiative would eliminate any unused levying capacity for these districts with existing excess capacity.

Other Issues

Nursing Education

Laws 2005, Chapter 330 established the Arizona Partnership for Nursing Education Demonstration Project. The purpose of the project is to enhance nursing education programs in Arizona, with the goal of doubling the current number of nursing graduates in the state by FY 2010.

Chapter 330 also established the Nursing Education Demonstration Project Fund. Monies in the fund are allocated to Arizona public universities and community colleges based on a comparison of the number of nursing students graduating in FY 2005 from those institutions. Monies allocated to the universities are administered by the Arizona Board of Regents, while monies allocated to the community colleges are passed through the Department of Commerce.

Chapter 330 annually appropriates \$4,000,000 from the General Fund to the Nursing Education Demonstration Project Fund from FY 2006 through FY 2010. Of the total \$4,000,000 annual appropriation, \$1,368,000 is allocated to the universities and \$2,632,000 is allocated to the community colleges. The recommended amount is based on nursing graduation information.

The community college funds are distributed using a competitive grant process. Three criteria were used to determine funding: the quality of the nursing program, how the program meets the geographic and diverse needs of its community, and the program budget.

In FY 2006 the Department of Commerce distributed a total of \$1,030,900 in grants to community colleges. The entire FY 2006 appropriation has not yet been distributed, as the funds will be paid out over 3 years. (*Table 3 shows grant distribution amounts.*)

Table 3			
Distribution of Nursing Grants - FY 2006			
Community College Grant Amount			
Chandler/Gilbert	\$164,300		
Estrella Mountain	79,600		
Gateway	173,900		
Scottsdale	188,500		
Eastern Arizona	239,600		
Northland Pioneer	150,000		
Pima	<u>35,000</u>		
Total \$1,030,900			

Other Community College Revenue Sources

In addition to state General Fund monies, Arizona's community colleges receive revenues from a number of other sources, including student tuition and fees, local property taxes, grants, and other monies generated by the colleges. For FY 2006, total revenues from all sources are estimated to be \$1,281,767,600. Of the total, the community colleges receive 12% of their revenues from state aid. (See Table 4 on the following page for a summary of FY 2006 total revenue estimates.)

Property taxes are the single largest revenue source for the community colleges, accounting for over 40% of their revenues. There are 2 types of property taxes: primary and secondary. For the community colleges, primary property taxes are levied for operating purposes and secondary property taxes are levied to pay for capital outlay

Table 4						
	Total Estimated Community College Revenues – FY 2006					
District	State Aid	Tuition/Fees	Property Taxes	Grants	Other ½	Total 2/
Cochise	\$ 12,235,900	\$ 6,141,500	\$ 11,877,500	\$ 11,043,600	\$ 6,525,800	\$ 47,824,300
Coconino	3,530,700	4,532,800	7,230,400	4,093,900	628,900	20,016,700
Gila	335,700	448,900	2,438,000	-	200,000	3,422,600
Graham	16,323,200	3,203,400	2,206,100	4,720,900	15,167,000	41,620,600
Maricopa	65,841,200	182,580,000	322,897,500	37,136,800	178,676,000	787,131,500
Mohave	4,201,000	6,015,900	12,885,300	5,953,000	398,800	29,454,000
Navajo	7,724,900	3,450,000	10,438,600	4,070,000	5,975,600	31,659,100
Pima	22,861,500	35,000,000	77,159,000	27,500,000	8,279,000	170,799,500
Pinal	6,684,000	7,309,000	26,522,400	8,930,000	0	49,445,400
Yavapai	5,425,600	8,406,600	33,262,900	5,364,000	3,925,300	56,384,400
Yuma/La Paz	7,162,000	5,413,900	20,374,800	8,900,000	2,158,800	44,009,500
Total	\$152,325,700	\$262,502,000	\$527,292,500	\$117,712,200	\$221,935,200	\$1,281,767,600

^{1/} Include auxiliary programs, interest incomes, workforce development funds, and transfers.

expenses. Each community college district determines its primary and secondary property tax rates.

(See Table 5 for a summary of FY 2006 property tax rates. See Additional Legislation Section for recent changes in property tax levies.)

Table 5 Community College Tax Rates – FY 2006				
District	Primary Rate	Secondary Rate	Combined Rate	
Cochise	\$1.79	\$0.00	\$1.79	
Coconino	\$0.40	\$0.15	\$0.55	
Gila	\$0.63	\$0.00	\$0.63	
Graham	\$2.07	\$0.00	\$2.07	
Maricopa	\$0.90	\$0.14	\$1.04	
Mohave	\$0.94	\$0.00	\$0.94	
Navajo	\$1.29	\$0.23	\$1.52	
Pima	\$1.10	\$0.22	\$1.32	
Pinal	\$2.10	\$0.00	\$2.10	
Yavapai	\$1.49	\$0.26	\$1.75	
Yuma/La Paz	\$1.88	\$0.47	\$2.35	

The community colleges also collect tuition and fees from enrolled students. These collections account for approximately 20% of total revenues. Tuition and fees are assessed on a per credit hour basis. (See Table 6 for FY 2006 resident tuition and fee rates.)

Table 6				
Community College Resident Tuition and Fees - FY 2006				
	Cost Per			
<u>District</u>	Credit Hour	Annual Cost 1/		
Cochise	\$45	\$1,350		
Coconino	\$45	\$1,344		
Gila	\$38	\$1,148		
Graham	\$38	\$1,128		
Maricopa	\$60	\$1,800		
Mohave	\$46	\$1,380		
Navajo	\$34	\$1,008		
Pima	\$47	\$1,395		
Pinal	\$44	\$1,332		
Yavapai	\$44	\$1,320		
Yuma/La Paz	\$38	\$1,140		
Weighted Average	\$43	\$1,300		
1/ Annual cost is for 30 hours a year, or 15 hours per semester.				

The community colleges also receive grants and "other" revenue from a variety of sources. Combined, they account for approximately 26% of community college revenues. Grants traditionally come from the federal government, including: the U.S. Department of Education, Small Business Administration, National Science Foundation, and Health and Human Services. Revenue listed in the "other" category includes auxiliary programs, interest incomes, workforce development funds, and transfers.

Total Community College Expenditures

Table 7 shows total budgeted FY 2006 community college expenditures. In FY 2006, total budgeted expenditures are approximately \$1.6 billion. Of the total, \$1.1 billion, or 64%, of these expenditures are from the community colleges' general and restricted funds. This includes about \$408.8 million, or 25%, for instruction and \$189.9 million, or 12%, for administrative support.

Expenditures for auxiliary enterprises, including revenue generating retail and business services such as parking lots, book stores, and food service, are \$138.4 million, or 8% of the total. Plant Fund expenditures, which generally include capital costs, are \$372.7 million, or 23% of the total. The remaining \$84.3 million is for debt service.

Table 7				
Community Colleges - FY 2006 Budgeted Expenditures				
General/Restricted Funds	<u>Total</u>	% of Total		
Instruction	\$408,781,200	24.8%		
Public Service	33,202,500	2.0%		
Academic Support	104,184,700	6.3%		
Student Services	153,577,700	9.3%		
Administration	189,937,000	11.5%		
Operation & Maintenance	67,977,600	4.1%		
Scholarships	57,914,100	3.5%		
Contingency	37,910,500	2.3%		
Subtotal	\$1,053,485,300	63.9%		
Auxiliary Enterprises Fund	\$138,428,900	8.4%		
Plant Fund	\$372,747,200	22.6%		
Debt Service	\$84,313,900	5.1%		
Total	\$1,648,975,300			

^{2/} Total revenues do not include bond proceeds or district fund balances. Including these amounts total revenues are estimated to be \$1,660,230,900 for FY 2006.